

UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

KENYATTA ARNOLD,

No. C 05-4048 MHP (pr)

Petitioner,

**ORDER DENYING HABEAS  
PETITION**

v.

S. W. ORNOSKI,

Respondent.

**INTRODUCTION**

Kenyatta Arnold, a prisoner at San Quentin State Prison, filed this pro se action seeking a writ of habeas corpus under 28 U.S.C. § 2254. This matter is now before the court for consideration of the merits of the pro se habeas petition. For the reasons discussed below, the petition will be denied.

**BACKGROUND**

Kenyatta Arnold was convicted in Alameda County Superior Court of second degree murder and was sentenced to 15 years to life in state prison. Arnold's habeas petition does not concern that 1983 conviction directly, but instead focuses on an August 27, 2003 decision by a panel of the Board of Prison Terms (now known as the Board of Parole Hearings ("BPH")) finding him not suitable for parole.

The BPH identified several factors in support of its determination that Arnold was not suitable for parole and would pose an unreasonable risk of danger to society or a threat to public safety if he was released. The factors identified included the circumstances of the crime, his escalating pattern of criminal conduct before the murder, the recency of his

1 positive programming in prison, and a concern about his involvement in the Ansar El  
2 Mohammad group. The specifics regarding the crime and the circumstances supporting the  
3 finding of unsuitability are described in the Discussion section later in this order.

4 Arnold sought relief in the California courts. The Alameda County Superior Court  
5 denied his petition for writ of habeas corpus in 2004 in a short order. Resp. Exh. 21. The  
6 California Court of Appeal summarily denied his petition for writ of habeas corpus and the  
7 California Supreme Court summarily denied his petition for review. Resp. Exhs. 23 and 26.

8 Arnold then filed his federal petition for writ of habeas corpus. The court construed  
9 Arnold's federal petition for writ of habeas corpus to allege a due process violation based on  
10 the alleged absence of some evidence to support the BPH's decision. Respondent filed an  
11 answer and petitioner filed a traverse. The matter is now ready for a decision on the merits.

#### 12 **JURISDICTION AND VENUE**

13 This court has subject matter jurisdiction over this habeas action for relief under 28  
14 U.S.C. § 2254. 28 U.S.C. § 1331. This action is in the proper venue because Arnold was  
15 incarcerated and the challenged action occurred at San Quentin State Prison in Marin  
16 County, within this judicial district. 28 U.S.C. §§ 84, 2241(d).

#### 17 **EXHAUSTION**

18 Prisoners in state custody who wish to challenge collaterally in federal habeas  
19 proceedings either the fact or length of their confinement are required first to exhaust state  
20 judicial remedies, either on direct appeal or through collateral proceedings, by presenting the  
21 highest state court available with a fair opportunity to rule on the merits of each and every  
22 claim they seek to raise in federal court. See 28 U.S.C. § 2254(b), (c). The parties do not  
23 dispute that state court remedies were exhausted for the claim asserted in the petition.

#### 24 **STANDARD OF REVIEW**

25 This court may entertain a petition for writ of habeas corpus "in behalf of a person in  
26 custody pursuant to the judgment of a State court only on the ground that he is in custody in  
27 violation of the Constitution or laws or treaties of the United States." 28 U.S.C. § 2254(a).  
28 The petition may not be granted with respect to any claim that was adjudicated on the merits

1 in state court unless the state court's adjudication of the claim: "(1) resulted in a decision that  
 2 was contrary to, or involved an unreasonable application of, clearly established Federal law,  
 3 as determined by the Supreme Court of the United States; or (2) resulted in a decision that  
 4 was based on an unreasonable determination of the facts in light of the evidence presented in  
 5 the State court proceeding." 28 U.S.C. § 2254(d); see Williams (Terry) v. Taylor, 529 U.S.  
 6 362, 409-13 (2000). Section 2254(d) applies to a habeas petition from a state prisoner  
 7 challenging the denial of parole. See Sass v. California Board of Prison Terms, 461 F.3d  
 8 1123, 1126-27 (9th Cir. 2006).

9 Where, as here, the state court gives no reasoned explanation of its decision on a  
 10 petitioner's federal claim, the federal habeas court does an independent review of the record  
 11 as it is the only means of deciding whether the state court's decision was objectively  
 12 reasonable. See Himes v. Thompson, 336 F.3d 848, 853 (9th Cir. 2003). The Alameda  
 13 County Superior Court's decision was so short and conclusory that it does not qualify as a  
 14 reasoned explanation. See Resp. Exh. 21. The California Court of Appeal's and California  
 15 Supreme Court's summary dismissals also do not qualify as reasoned explanations.

## 16 DISCUSSION

### 17 A. Due Process Requires That Some Evidence Support A Parole Denial

18 A California prisoner with a sentence of a term of years to life with the possibility of  
 19 parole has a protected liberty interest in release on parole and therefore a right to due process  
 20 in the parole suitability proceedings. See Sass, 461 F.3d at 1127-28; Board of Pardons v.  
 21 Allen, 482 U.S. 369 (1987); Greenholtz v. Inmates of Nebraska Penal & Corr. Complex, 442  
 22 U.S. 1 (1979); Cal. Penal Code § 3041(b).

23 A parole board's decision satisfies the requirements of due process if "some evidence"  
 24 supports the decision. Sass, 461 F.3d at 1128-29 (adopting some evidence standard for  
 25 disciplinary hearings outlined in Superintendent v. Hill, 472 U.S. 445, 454-55 (1985)). "To  
 26 determine whether the some evidence standard is met 'does not require examination of the  
 27 entire record, independent assessment of the credibility of witnesses, or weighing of the  
 28 evidence. Instead, the relevant question is whether there is any evidence in the record that

1 could support the conclusion reached" by the parole board. Id. at 1128 (quoting  
2 Superintendent v. Hill, 472 U.S. at 455-56). The "some evidence standard is minimal, and  
3 assures that 'the record is not so devoid of evidence that the findings of the . . . board were  
4 without support or otherwise arbitrary.'" Id. at 1129 (quoting Superintendent v. Hill, 472  
5 U.S. at 457). The some evidence standard of Superintendent v. Hill is clearly established law  
6 in the parole context for purposes of § 2254(d). Sass, 461 F.3d at 1129.

7 A critical issue in parole denial cases concerns the BPH's use of evidence about the  
8 crime that led to the conviction. Three Ninth Circuit cases provide the guideposts for  
9 applying the Superintendent v. Hill some evidence standard on this point: Biggs v. Terhune,  
10 334 F.3d 910 (9th Cir. 2003), Sass, 461 F.3d 1123, and Irons v. Carey, 479 F.3d 658 (9th Cir.  
11 2007). Biggs explained that the value of the criminal offense fades over time as a predictor  
12 of parole suitability: "The Parole Board's decision is one of 'equity' and requires a careful  
13 balancing and assessment of the factors considered. . . . A continued reliance in the future on  
14 an unchanging factor, the circumstance of the offense and conduct prior to imprisonment,  
15 runs contrary to the rehabilitative goals espoused by the prison system and could result in a  
16 due process violation." Biggs, 334 F.3d at 916-17. Biggs upheld the initial denial of a parole  
17 release date based solely on the nature of the crime and the prisoner's conduct before  
18 incarceration, but cautioned that "[o]ver time . . . , should Biggs continue to demonstrate  
19 exemplary behavior and evidence of rehabilitation, denying him a parole date simply because  
20 of the nature of Biggs' offense and prior conduct would raise serious questions involving his  
21 liberty interest in parole." Id. at 916. Next came Sass, which criticized the Biggs statements  
22 as improper and beyond the scope of the dispute before the court: "Under AEDPA it is not  
23 our function to speculate about how future parole hearings could proceed." Sass, 461 F.3d at  
24 1129. Sass determined that the parole board is not precluded from relying on unchanging  
25 factors such as the circumstances of the commitment offense or the parole applicant's pre-  
26 offense behavior in determining parole suitability. See id. at 1129 (commitment offenses in  
27 combination with prior offenses provided some evidence to support denial of parole at  
28 subsequent parole consideration hearing). Recently, Irons determined that due process was

1 not violated by the use of the commitment offense and pre-offense criminality to deny parole  
2 for a prisoner 16 years into his 17-to-life sentence. Irons emphasized that all three cases  
3 (Irons, Sass and Biggs) in which the court had "held that a parole board's decision to deem a  
4 prisoner unsuitable for parole solely on the basis of his commitment offense comports with  
5 due process, the decision was made before the inmate had served the minimum number of  
6 years required by his sentence." Irons, 479 F.3d at 665; see e.g., id. at 660 (inmate in 16th  
7 actual year of his 17-to-life sentence).

8 The message of these three cases is that the BPH can look at immutable events, such  
9 as the nature of the conviction offense and pre-conviction criminality, to predict that the  
10 prisoner is not currently suitable for parole even after the initial denial (Sass), but the weight  
11 to be attributed to those immutable events should decrease over time as a predictor of future  
12 dangerousness as the years pass and the prisoner demonstrates favorable behavior (Biggs and  
13 Irons). Sass did not dispute the principle that, other things being equal, a criminal act  
14 committed 50 years ago is less probative of a prisoner's current dangerousness than one  
15 committed 10 years ago. Not only does the passage of time in prison count for something,  
16 exemplary behavior and rehabilitation in prison count for something according to Biggs and  
17 Irons. Superintendent v. Hill's standard might be quite low, but it does require that the  
18 decision not be arbitrary, and reliance on only the facts of the crime might eventually make  
19 for an arbitrary decision.

20 Having determined that there is a due process right, and that some evidence is the  
21 evidentiary standard for judicial review, the next step is to look to state law because that sets  
22 the criteria to which the some evidence standard applies. One must look to state law to  
23 answer the question, "'some evidence' of what?"

24 B. State Law Standards For Parole For Murderers In California

25 California uses indeterminate sentences for most non-capital murderers, with the term  
26 being life imprisonment and parole eligibility after a certain minimum number of years. A  
27 first degree murder conviction yields a base term of 25 years to life and a second degree  
28 murder conviction yields a base term of 15 years to life imprisonment. See In re

1 Dannenberg, 34 Cal. 4th 1061, 1078 (Cal.), cert. denied, 126 S. Ct. 92 (2005); Cal. Penal  
2 Code § 190. The upshot of California's parole scheme described below is that a release date  
3 normally must be set unless various factors exist, but the "unless" qualifier is substantial.

4 A BPH panel meets with an inmate one year before the prisoner's minimum eligible  
5 release date "and shall normally set a parole release date. . . . The release date shall be set in a  
6 manner that will provide uniform terms for offenses of similar gravity and magnitude in  
7 respect to their threat to the public, and that will comply with the sentencing rules that the  
8 Judicial Council may issue and any sentencing information relevant to the setting of parole  
9 release dates." Cal. Penal Code § 3041(a). Significantly, that statute also provides that the  
10 panel "shall set a release date unless it determines that the gravity of the current convicted  
11 offense or offenses, or the timing and gravity of current or past convicted offense or offenses,  
12 is such that consideration of the public safety requires a more lengthy period of incarceration  
13 for this individual, and that a parole date, therefore, cannot be fixed at this meeting." Cal.  
14 Penal Code § 3041(b).

15 One of the implementing regulations, 15 Cal. Code Regs. § 2401, provides: "A parole  
16 date shall be denied if the prisoner is found unsuitable for parole under Section 2402(c). A  
17 parole date shall be set if the prisoner is found suitable for parole under Section 2402(d). A  
18 parole date set under this article shall be set in a manner that provides uniform terms for  
19 offenses of similar gravity and magnitude with respect to the threat to the public."<sup>1</sup> The  
20 regulation also provides that "[t]he panel shall first determine whether the life prisoner is  
21 suitable for release on parole. Regardless of the length of time served, a life prisoner shall be  
22 found unsuitable for and denied parole if in the judgment of the panel the prisoner will pose  
23 an unreasonable risk of danger to society if released from prison." 15 Cal. Code Regs. §  
24 2402(a). The panel may consider all relevant and reliable information available to it. 15 Cal.  
25 Code Regs. § 2402(b).

26 The regulations contain a matrix of suggested base terms for several categories of  
27 crimes. See 15 Cal. Code Regs. § 2403. For example, for second degree murders, the matrix  
28 of base terms ranges from the low of 15, 16, or 17 years to a high of 19, 20, or 21 years,

1 depending on some of the facts of the crime. Some prisoners estimate their time to serve  
2 based only on the matrix. However, going straight to the matrix to calculate the sentence  
3 puts the cart before the horse because it ignores critical language in the relevant statute and  
4 regulations that requires the prisoner first to be found suitable for parole.

5 The statutory scheme places individual suitability for parole above a prisoner's  
6 expectancy in early setting of a fixed date designed to ensure term uniformity. Dannenberg,  
7 34 Cal. 4th at 1070-71. Under state law, the matrix is not reached unless and until the  
8 prisoner is found suitable for parole. Id. at 1070-71; 15 Cal. Code Regs. § 2403(a) ("[t]he  
9 panel shall set a base term for each life prisoner who is found suitable for parole"). The  
10 California Supreme Court's determination of state law in Dannenberg is binding in this  
11 federal habeas action. See Hicks v. Feiock, 485 U.S. 624, 629-30 (1988).

12 The California Supreme Court also has determined that the facts of the crime can  
13 alone support a sentence longer than the statutory minimum even if everything else about the  
14 prisoner is laudable. "While the Board must point to factors beyond the minimum elements  
15 of the crime for which the inmate was committed, it need engage in no further comparative  
16 analysis before concluding that the particular facts of the offense make it unsafe, at that time,  
17 to fix a date for the prisoner's release." Dannenberg, 34 Cal. 4th at 1071; see also In re  
18 Rosenkrantz, 29 Cal. 4th 616, 682-83 (Cal. 2002), cert. denied, 538 U.S. 980 (2003) ("[t]he  
19 nature of the prisoner's offense, alone, can constitute a sufficient basis for denying parole"  
20 but might violate due process "where no circumstances of the offense reasonably could be  
21 considered more aggravated or violent than the minimum necessary to sustain a conviction  
22 for that offense").

23 C. Some Evidence Supports The BPH's Decision In Arnold's Case

24 The BPH found Arnold unsuitable for parole based on the circumstances of the  
25 murder, his prior criminality, the recency of his prison progress, and a concern about his  
26 membership in Ansar El Muhammed.



1           1.       Commitment Offense

2           Arnold's conviction for murder stems from a robbery during which the victim had a  
3 heart attack and died. The facts of the crime were described in the life prisoner evaluation  
4 report:

5           The victim Lester King, age 75, had just dropped his wife Mary off at the doctor's  
6 office where she was undergoing chemotherapy for cancer. Mr. King parked the car  
7 in the MB Center garage and took their pet poodle for a walk. The defendant and his  
8 juvenile co-defendant, Deron Williams, saw the victim park the car and began to  
9 follow him. The two decided to rob the victim and steal his car. The defendant  
(Arnold) grabbed the victim from behind, while Williams went in his pocket for the  
car keys. The victim broke free and swung at Williams but missed. In the struggle,  
the victim fell to the ground, while Arnold took his wallet from his back pocket. The  
two ran back to the MB Center where they stole the victim's car.

10          Resp. Exh. 6, p. 1. Arnold and Williams drove away and picked up a friend. When they  
11 were seen later that day by police in the victim's car, a high speed chase ensued, at the end of  
12 which Arnold and Williams were apprehended. Id.

13          A circumstance tending to indicate unsuitability for parole is that "the prisoner  
14 committed the offense in an especially heinous, atrocious or cruel manner." 15 Cal. Code  
15 Regs. § 2402(c)(1). The factors to be considered in determining whether that circumstance  
16 exists are that there were multiple victims, "[t]he offense was carried out in a dispassionate  
17 and calculated manner, such as an execution-style murder," "[t]he victim was abused, defiled  
18 or mutilated during or after the offense," "[t]he offense was carried out in a manner which  
19 demonstrates an exceptionally callous disregard for human suffering," and "[t]he motive for  
20 the crime is inexplicable or very trivial in relation to the offense." 15 Cal. Code Regs. §  
21 2402(c)(1).

22          The BPH relied on the commitment offense to deny parole, finding that it was "carried  
23 out in a rather cold-hearted manner and it was callous. The man, the gentleman was old.  
24 The offense was carried out in a dispassionate and a calculated manner. The offense was  
25 carried out in a manner that showed a disregard for the elderly, the vulnerable of our society,  
26 and the motive for the crime was inexplicable." RT 80.

27          Arnold was liable on a felony murder theory based on the robbery victim's fatal heart  
28 attack during a robbery. The crime of robbery is one of the listed felonies in California Penal



Code § 189 for which the killing is deemed a first degree murder. That means that the crime in this case involved more than the minimum elements of the crime of second degree murder. Cf. Dannenber, 34 Cal. 4th at 1071; In re Rosenkrantz, 29 Cal. 4th at 682-83. That is, the crime here had the elements necessary for a first degree murder, even though a plea agreement was reached for a second degree murder conviction. In fact, Arnold had originally been charged with first degree murder, robbery, and a violation of California Vehicle Code § 10851 (i.e., theft and unlawful driving of a vehicle), and entered a negotiated plea. See Resp. Exh. 2, p. 2. Even though the commitment offense was sufficient to support the denial of parole beyond the minimum term of the 15-to-life sentence, this crime does not fit well under the listed factors tending to show the commitment offense to have been committed "in an especially heinous, atrocious or cruel manner." 15 Cal. Code Regs. § 2402(c)(1). Arnold and Williams preyed on an elderly man because that man was an easier target than someone who was younger and more fit. RT 10. There was no weapon involved in the robbery, and although the victim was elderly and shoved to the ground, the stress of the robbery rather than that shove caused his heart attack. RT 9. These observations are not made to minimize the tragedy of the death of the victim, but only to recognize that Arnold's acts do not have the hallmarks of a killing done in an especially heinous, atrocious or cruel manner. The murder was one of several circumstances relied upon to deny parole and could be considered in conjunction with other circumstances as tending to show unsuitability for parole.

2. Prior Criminality

The BPH is directed by the regulation to consider all relevant and reliable information in determining suitability for parole, including the prisoner's "past criminal history, including involvement in other criminal misconduct which is reliably documented." 15 Cal. Code Regs. § 2402(b). Among the specific circumstances listed as tending to indicate unsuitability is a previous record of violence, such as if the prisoner had "on previous occasions inflicted or attempted to inflict serious injury on a victim, particularly if the prisoner demonstrated serious assaultive behavior at an early age." 15 Cal. Code Regs. § 2402(c)(2).

1 Arnold had a criminal history before the commitment offense. He had been arrested  
2 for disturbing the peace and possession of stolen property, although he was not convicted or  
3 put in custody for either offense. RT 13. As an adult, he had been convicted of grand theft  
4 or burglary and was in the midst of a 24-month probation for that crime when the felony  
5 murder occurred. RT 13-14.

6 The BPH considered a circumstance proper under California law in finding that  
7 Arnold's criminal record showed he was unsuitable for parole. The fact that the commitment  
8 offense was committed while he was on probation indicated he had failed to profit from  
9 society's previous attempts to correct his criminality. As with the commitment offense,  
10 Arnold's prior criminality was but one part of the overall picture of him that the BPH  
11 properly considered in determining whether he was suitable for parole.

12 3. Institutional Performance

13 Section 2402(b) specifically allows the BPH to consider a great range of relevant and  
14 reliable information, such as the prisoner's social history and mental state. The BPH also  
15 may consider evidence that the "prisoner has engaged in serious misconduct in prison or jail"  
16 as tending to indicate unsuitability for parole. 15 Cal. Code Regs. § 2402(6).

17 Arnold had been incarcerated for 20 years but had only been disciplinary-free for the  
18 last eight years before the hearing. Arnold had received six CDC-115 rule violation reports  
19 for serious rule violations, the most recent of which occurred in 1995. RT 23. In 1991, he  
20 received a CDC-115 for sexual misconduct in the visiting room, in 1992, he received a CDC-  
21 115 for "gang activity" which concerned his connection to Ansar El Muhammed discussed  
22 below, in 1994, he received a CDC-115 for "unlawful influence" for trying to intimidate a  
23 staff member not to report his misconduct, and in 1995 he received a CDC-115 for  
24 possession of marijuana and another CDC-115 for having a positive urinalysis test for  
25 marijuana. See Resp. Exh. 6, p. 5. He lost time credits for each of these offenses. He also  
26 had six CDC-128s, which were counseling chronos for lesser rules transgressions, the last of  
27 which was in 1990.

28 The one rule violation report that caused great concern to the BPH panel was from

1 1992. See Resp. Exh. 12. The CDC-115 stated:

2 On April 24, 1992, an investigation regarding a group of inmates identifying  
3 themselves as “ANSAR EL MUHAMMAD” was concluded. Information obtained  
4 through the investigative process indicated that inmate Arnold, K., was a Captain in  
5 the “ANSAR” EL MUHAMMAD and was responsible for carrying out the discipline  
6 to members who deviate from the teachings of the “ANSAR.” Upon being released  
7 from prison, some members of the “ANSAR’s” have been involved, as a group, in  
8 structured criminal activity, and have been involved in violent confrontations with  
9 Law Enforcement Agencies in the community.

10 Resp. Exh. 12. A hearing was held and Arnold was found guilty of gang activity and  
11 assessed a forfeiture of time credits. Id.

12 The BPH was very concerned about Arnold’s involvement with Ansar El Muhammed  
13 (“AEM”). AEM was thought to be a gang by the FBI and the district attorney, although the  
14 CDC apparently considered it a disruptive group rather than a prison gang. See RT 25, 49,  
15 75; Resp. Exh. 9, p. 3. The disciplinary offense occurred in 1992, but there was conflicting  
16 evidence as to whether Arnold still was connected to AEM in 2003. Compare Resp. Exh. 6,  
17 p. 7, and RT 67-72 (commissioners noting presence of information about his 1992  
18 membership in AEM disruptive group exists in his file) with RT 61 (Arnold denies  
19 membership in AEM), and id. (Arnold had been in contact with the AEM people when he  
20 was in Solano and they “all studied together”), and id. at 62, 74 (Arnold defends the good  
21 members of AEM but not those who commit crimes). Arnold described AEM as a “religious  
22 group” whose name had been sullied by “a handful of people, misfits, who went out to the  
23 streets, got caught up in some trouble and ended up in associated their deeds and actions  
24 along with the group.” RT 25. He stated that “there’s a lot of different wonderful works that  
25 [AEM had] been doing in the community.” Id. He stated that other than the “handful of  
26 guys” who robbed people and did “a bunch of unspeakable things,” there had been no other  
27 acts like that committed by the group. RT 26. AEM was started at the Solano prison.  
28 See id.

Although Arnold’s attorney objected to the District Attorney’s reliance on the AEM  
connection to say Arnold was unsuitable, the objection was overruled. RT 49-50. The  
presiding commissioner stated that he did “know that there was a lot of concern about this  
religious sect and that there was a lot of concern in terms of whether or not they would pose a

1 threat, whether it be in the institution or in the community. And I'm not so sure that there's  
2 still not a lot of concern about this group in the community. And I think it's a valid issue that  
3 the District Attorney raised." RT 51. The commissioner noted that Arnold's attorney would  
4 have an opportunity to rebut the District Attorney's views. Id. The attorney argued against  
5 the District Attorney's statements but did not present his own evidence regarding AEM.

6 The BPH's concern about the possibility that Arnold might be in a disruptive group  
7 was supported by evidence and provided a strong reason to find him unsuitable. Under the  
8 worst light, the evidence suggested that Arnold might be the enforcer in an organized crime  
9 entity. The possibility that the inmate is connected to a street gang or group whose members  
10 engage in organized criminal activities in the community goes to the heart of the BPH's  
11 determination whether "the prisoner will pose an unreasonable risk of danger to society if  
12 released from prison," see 15 Cal. Code Regs. § 2402(a). The BPH properly denied parole in  
13 light of the unsettled state of the record regarding the inmate's affiliation with the AEM.

14 The BPH also wanted an updated psychological evaluation to obtain an indication as  
15 to Arnold's violence potential if released from prison. The psychological report in the file  
16 was from 1999, and indicated that the findings for that year were consistent with those in  
17 1996, 1993 and 1990. The diagnostic impression of adult antisocial behavior remained  
18 constant. RT 32. The panel apparently wanted a psychological evaluation that compared  
19 Arnold's violence potential relative to the unincarcerated population if released into the  
20 community because the psychological evaluator opined only that his potential for violence  
21 was below average compared to other San Quentin inmates. See RT 34; Resp. Exh. 7, p. 3.  
22 The BPH also could rely on the need for a further psychological evaluation to deny parole, as  
23 the regulations permit it to consider the inmate's "past and present mental state." See 15 Cal.  
24 Code Regs. § 2402(b). Although prison authorities' failure to assemble the materials needed  
25 to evaluate a prisoner might at some point require a different analysis, the incomplete  
26 psychological evaluation here left a gap in the overall picture of Arnold and the BPH was not  
27 required to assume the missing information would be positive information.

28 The BPH also appeared to rely on the recency of Arnold's positive programming as

1 tending to show that he was not suitable for parole and required further incarceration. The  
2 positive reports about Arnold's prison behavior did not start until after 1994, when he  
3 apparently changed his attitude. The BPH's consideration of and reliance on Arnold's  
4 unfavorable conduct in prison during the first twelve years of his incarceration was supported  
5 by sufficient evidence.

6 4. There Was Enough Evidence To Support The Decision

7 The weight to be attributed to the commitment offense and pre-conviction criminality  
8 may fade over time as a predictor of current dangerousness, but the rate at which those facts  
9 fade as predictors slows down when the prisoner engages in further misconduct and does not  
10 demonstrate rehabilitation. Here, Arnold had accumulated five CDC-115 rule violation  
11 reports after he was put in prison. Although the most recent CDC-115s occurred eight years  
12 before the hearing, they indicated an unwillingness to comply with rules and laws. While  
13 prisoners may criticize the use of the unchanging evidence of pre-incarceration events, in-  
14 prison behavior is something the prisoner has control over, and the fact that a prisoner  
15 continues to receive disciplinary write-ups indicates that he does not have a very high level  
16 of self-control, especially when the misconduct occurs years into the sentence and at a time  
17 when he should realize how it will reflect on his parole suitability. Biggs and Irons did not  
18 stand for the proposition that in-prison behavior doesn't matter -- to the contrary, they stand  
19 for the proposition that old bad facts can at a certain point be overcome by more recent good  
20 facts regarding a prisoner's ability to conform to societal norms. Arnold's continued  
21 misconduct in prison plus the conflicted evidence on whether he was affiliated with the AEM  
22 support the BPH's view that he is not suitable for parole and would present a danger to  
23 society if released on parole even though he had already been in prison 20 actual years since  
24 his 15-to-life sentence was imposed.

25 Having conducted an independent review of the record, this court concludes that there  
26 was some evidence to support the BPH's determination that Arnold was unsuitable for parole  
27 based on the circumstances of the commitment offense, his prior criminality, and his in-  
28 prison behavior. The crime alone might support the BPH's decision, but certainly the


1 cumulative effect of these several circumstances supported the determination that Arnold was  
2 not suitable for parole. See 15 Cal. Code Regs. § 2402(b). The state court's rejection of  
3 Arnold's insufficient evidence claim was not contrary to or an unreasonable application of  
4 the Superintendent v. Hill some evidence standard. He is not entitled to the writ.

5 **CONCLUSION**

6 For the foregoing reasons, the petition is denied on the merits. The clerk shall close  
7 the file.

8 IT IS SO ORDERED.

9 DATED: May 31, 2007

  
\_\_\_\_\_  
Marilyn Hall Patel  
United States District Judge

**NOTE**

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3 1. The listed circumstances tending to show unsuitability for parole are the nature of the  
4 commitment offense, i.e., whether the prisoner committed the offense in "an especially  
5 heinous, atrocious or cruel manner;" the prisoner has a previous record of violence; the  
6 prisoner has an unstable social history, the prisoner previously engaged in a sadistic sexual  
7 offense, the prisoner has a lengthy history of severe mental problems related to the offense;  
8 and negative institutional behavior. 15 Cal. Code Regs. § 2402(c). The listed circumstances  
9 tending to show suitability for parole are the absence of a juvenile record, stable social  
10 history, signs of remorse, a stressful motivation for the crime, whether the prisoner suffered  
11 from battered woman's syndrome, lack of criminal history, the present age reduces the  
12 probability of recidivism, the prisoner has made realistic plans for release or developed  
13 marketable skills, and positive institutional behavior. 15 Cal. Code Regs. § 2402(d).  
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